

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

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LAWRENCE EARL,

Plaintiff,

V.

CITY OF LAS VEGAS DETENTION
CENTER, *et al.*,

Defendants.

Case No.: 2:19-cv-01463-JAD-EJY

REPORT AND RECOMMENDATION

ECF No. 1

10 Presently before the Court is Plaintiff Lawrence Earl's Application to Proceed *In Forma*
11 *Pauperis* (ECF No. 1). Attached to Plaintiff's *in forma pauperis* application is a Complaint for
12 Violation of Civil Rights (Non-Prisoner) pursuant to 42 U.S.C. § 1983 (ECF No 1-1).

I. *IN FORMA PAUPERIS* APPLICATION

14 The Court granted Plaintiff's *in forma pauperis* application in its Order (ECF No. 3) filed on
15 October 21, 2019 (the "Order").

II. SCREENING THE COMPLAINT AND FEDERAL JURISDICTION

17 See the Court's discussion of federal jurisdiction and the screening process applicable to
18 Plaintiff's Complaint in the Order (ECF No. 3).

III. SUPPLEMENTAL JURISDICTION

Pursuant to 28 U.S.C. § 1337(a), in any civil action in which the district court has original jurisdiction, the district court has supplemental jurisdiction over all other claims that are so related to claims in the action within such original jurisdiction that they form part of the same case or controversy under Article III of the United States Constitution, except as provided in subsections (b) and (c). A state law claim is part of the same case or controversy when it shares a “common nucleus of operative fact” with the federal claims and the state and federal claims would normally be tried together. *Trs. of the Constr. Indus. & Laborers Health & Welfare Trust v. Desert Valley Landscape Maint., Inc.*, 333 F.3d 923, 925 (9th Cir. 2003) (internal citations and quotation marks omitted).

1 Here, Plaintiff's Complaint asserts a claim under Article III of the Nevada Constitution. ECF
 2 No. 1-1 at 6. Article III of the Nevada Constitution discusses the separation of powers of the
 3 Government of the State of Nevada, as well as legislative review of administrative regulations.
 4 Plaintiff's state law claim does not share a common nucleus of operative fact with Plaintiff's federal
 5 claims. Nor would Plaintiff's state and federal claims normally be tried together. Therefore,
 6 Plaintiff's state law claim does not form part of the same case or controversy with Plaintiff's claims
 7 under federal law and, for this reason, the Court recommends that supplemental jurisdiction over
 8 Plaintiff's state law claim not be exercised.

9 **IV. PLAINTIFF'S STATE AND FEDERAL LAW CLAIMS RECOMMENDED FOR
 10 DISMISSAL WITH PREJUDICE.**

11 Plaintiff alleges Defendants violated his constitutional rights under Article III of the Nevada
 12 Constitution, as well as the Fifth and Fourteenth Amendment rights under the Constitution of the
 13 United States. None of these claims assert causes of action upon which relief may be granted.

14 With respect to Plaintiff's allegation of a Nevada Constitutional claim under Article III,
 15 Plaintiff has not pled any facts whatsoever supporting a viable cause of action for separation of
 16 powers or legislative review of administrative regulations. Accordingly, the Court recommends
 17 dismissing Plaintiff's claim alleging a violation of Article III of the Nevada Constitution with
 18 prejudice as there is no amendment that would or could save this claim from dismissal.

19 Plaintiff alleges Defendants violated his Fifth Amendment rights, but fails to identify the
 20 basis for this claim. ECF No 1-1 at 6. Based on the body of the Complaint, the Court construes
 21 Plaintiff's Fifth Amendment claim as a due process claim. Notwithstanding, "[t]he Due Process
 22 Clause of the Fifth Amendment and the equal protection component thereof apply only to actions of
 23 the federal government—not to those of state or local governments." *Lee v. City of Los Angeles*,
 24 250 F.3d 668, 687 (9th Cir. 2001) (citing *Schweiker v. Wilson*, 450 U.S. 221, 227 (1981)). Plaintiff
 25 does not allege that any of the Defendants are federal actors and, based on the totality of the facts,
 26 cannot do so. For this reason, the Court recommends dismissing Plaintiff's Fifth Amendment due
 27 process claim with prejudice as amendment would be futile.

1 Plaintiff alleges Defendants violated his Fourteenth Amendment rights. However, Plaintiff
 2 again fails to identify the basis for this claim. ECF No. 1-1 at 6. A review of the Complaint
 3 demonstrates that Plaintiff's Fourteenth Amendment claim is a due process claim. This claim,
 4 however, is appropriately stated under the Fourth Amendment (as stated in the Order (ECF No. 3),
 5 which protects against unreasonable search and seizure. *Graham v. Connor*, 490 U.S. 386, 395
 6 (1989) ("[b]ecause the Fourth Amendment provides an explicit textual source of constitutional
 7 protection against this sort of physically intrusive governmental conduct, that Amendment, not the
 8 more generalized notion of 'substantive due process,' must be the guide for analyzing these claims").
 9 Accordingly, the Court recommends dismissing Plaintiff's Fourteenth Amendment claim with
 10 prejudice as amendment would be futile.

11 **V. RECOMMENDATION**

12 Accordingly,

13 IT IS HEREBY RECOMMENDED that Plaintiff's claim under Article III of the Nevada
 14 Constitution be DISMISSED with prejudice as amendment would be futile.

15 IT IS FURTHER RECOMMENDED that Plaintiff's Fifth Amendment and Fourteenth
 16 Amendment due process claims be DISMISSED with prejudice as amendment would be futile.

17 DATED THIS 21st day of October, 2019.

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 21 ELAYNA J. YOUCRAH
 22 UNITED STATES MAGISTRATE JUDGE
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NOTICE

23 Pursuant to Local Rule IB 3-2, any objection to this Finding and Recommendation must be
 24 in writing and filed with the Clerk of the Court within fourteen (14) days. In 1985, the Supreme
 25 Court held that the courts of appeal may determine that an appeal has been waived due to the failure
 26 to file objections within the specified time. *Thomas v. Arn*, 474 U.S. 140, 142 (1985). The Ninth
 27 Circuit has also held that (1) failure to file objections within the specified time and (2) failure to
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1 properly address and brief the objectionable issues waives the right to appeal the District Court's
2 order and/or appeal factual issues from the order of the District Court. *Martinez v. Ylst*, 951 F.2d
3 1153, 1157 (9th Cir. 1991); *Britt v. Simi Valley United Sch. Dist.*, 708 F.2d 452, 454 (9th Cir. 1983).

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